

#### UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION 4 ATLANTA FEDERAL CENTER 61 FORSYTH STREET ATLANTA, GEORGIA 30303-8960

APR 2 4 2007

# <u>CERTIFIED MAIL</u> <u>RETURN RECEIPT REQUESTED</u>

Mr. Keith Downing Kellogg's Snacks 933 Louise Avenue Charlotte, NC 28107

SUBJ: Kellogg's Snacks

Consent Agreement and Final Order Docket No. EPCRA-04-2007-2023(b)

Dear Mr. Downing:

Enclosed please find an executed copy of the Consent Agreement and Final Order (CAFO) that resolves the Emergency Planning and Community Right-to-Know Act of 1986 (EPCRA) matter (Docket No. EPCRA-04-2007-2023(b)) involving Kellogg's Snacks. The CAFO was filed with the Regional Hearing Clerk, as required by 40 CFR Part 22 and became effective on the date of the filing.

Also enclosed, please find a copy of the "Notice of Securities and Exchange Commission Registrants' Duty to Disclose Environmental Legal Proceedings." This document puts you on notice of your potential duty to disclose to the Security and Exchange Commission (SEC) any environmental enforcement actions taken by the Environmental Protection Agency (EPA). If you have any questions with regards to the SEC's environmental disclosure requirements, you may refer to the contact phone number at the bottom of the SEC Notice.

If you have any questions, please call Ms. Erika Bolden at (404) 562-9195.

Sincerely,

Caron B. Falconer, Chief EPCRA Enforcement Section

**Enclosures** 

# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 4

IN THE MATTER OF	₹: )		~	
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Kellogg's Snacks	)	Docket Number: EPCRA-04-2007-2023(b)	<b>37</b>	35
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	CONSENT AGREEM	MENT AND FINAL ORDER	<u></u>	44.

#### I. Nature of the Action

- 1. This is a civil penalty proceeding pursuant to Section 325 of the Emergency Planning and Community Right-to-Know Act (EPCRA), 42 U.S.C. § 11045, and pursuant to the Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties, and the Revocation/Termination or Suspension of Permits (Consolidated Rules), codified at 40 CFR Part 22. Complainant is the Director of the Air, Pesticides and Toxics Management Division, Region 4, United States Environmental Protection Agency (EPA). Respondent is Kellogg's Snacks (hereinafter, "Respondent").
- 2. Complainant and Respondent have conferred for the purpose of settlement pursuant to 40 CFR § 22.18 and desire to resolve this matter and settle the allegations described herein without a formal hearing. Therefore, without the taking of any evidence or testimony, the making of any argument, or the adjudication of any issue in this matter, and in accordance with 40 CFR § 22.13(b), this Consent Agreement and Final Order (CAFO) will simultaneously commence and conclude this matter.

#### II. Preliminary Statements

- 3. The authority to take action under Section 325 of EPCRA, 42 U.S.C. § 11045, is vested in the Administrator of EPA. The Administrator of EPA has delegated this authority under EPCRA to the Regional Administrators by EPA Delegation 22-3-A, dated May 11, 1994. The Regional Administrator, Region 4, has redelegated this authority to the Director, Air, Pesticides and Toxics Management Division, by EPA Region 4 Delegation 22-3-A, dated November 8, 1994. Pursuant to that delegation, the Director of the Air, Pesticides and Toxics Management Division has the authority to commence an enforcement action as the Complainant in this matter.
  - 4. Respondent is a corporation doing business in the state of North Carolina.
- 5. Respondent is a "person" as defined in Section 329(7) of EPCRA, 42 U.S.C. § 11049(7).

- 6. Respondent owns and operates a "facility" as that term is defined by Section 329(4) of EPCRA, 42 U.S.C. § 11049(4).
- 7. Respondent's facility is located at 933 Louise Avenue, Charlotte, North Carolina, 28204.
- 8. Section 312 of EPCRA, 42 U.S.C. § 11022, and the regulations found at 40 CFR Part 370, provide that the owner or operator of a facility that is required to prepare or have available a Material Safety Data Sheet (MSDS) for hazardous chemicals under the Occupational Safety and Health Act of 1970 (OSHA) and regulations promulgated under that Act, shall submit to the Local Emergency Planning Committee (LEPC), the State Emergency Response Commission (SERC), and the fire department with jurisdiction over the facility, by March 1, 1988, and on or before March 1 annually thereafter, a completed emergency and hazardous chemical inventory form (Tier I or Tier II) as described in 40 CFR Part 370, containing the information required by that part for hazardous chemicals present at the facility at any one time in the calendar year in amounts equal to or greater than 10,000 pounds and containing the information required by that part for extremely hazardous substances (EHS) present at the facility at any one time in amounts equal to or greater than the threshold planning quantity (TPQ) or 500 pounds, whichever is less.
- 9. At some time during the calendar year of 2005, carbon dioxide was present at the facility in an amount equal to or greater than 10,000 pounds.
- 10. Carbon Dioxide is a "hazardous chemical" as defined under Section 329(5) of EPCRA, 42 U.S.C. § 11049(5), for which Respondent is required to prepare or have available an MSDS under OSHA at its facility.
- 11. Respondent failed to submit a completed Emergency and Hazardous Chemical Inventory Form for carbon dioxide to the SERC, the LEPC, and fire department with jurisdiction over the facility for calendar year 2005, by March 1, of the year following the calendar year for which a report was required.
- 12. Respondent violated the reporting requirements of Section 312 of EPCRA, 42 U.S.C.§ 11022, at its facility for calendar year 2005, and is therefore subject to the assessment of penalties under Section 325 of EPCRA, 42 U.S.C. § 11045.
- 13. Pursuant to Section 325(c) of EPCRA, 42 U.S.C. § 11045(c), and 40 CFR Part 19, EPA may assess a penalty of not more than \$27,500 for each violation of Section 312 that occurred on or after January 30, 1997, and \$32,500 for each violation of Section 312 that occurred on or after March 15, 2004. Each day a violation of Section 312 continues constitutes a separate violation. Civil penalties under Section 325(c) of EPCRA, 42 U.S.C. § 11045(c), may be assessed by Administrative Order.

#### III. Consent Agreement

- 14. For the purposes of this CAFO, Respondent admits the jurisdictional allegations set out above but neither admits nor denies the factual allegations set out above.
- 15. Respondent waives any right to contest the allegations and its right to appeal the proposed final order accompanying the Consent Agreement.
- 16. Respondent consents to the assessment of and agrees to pay the civil penalty as set forth in this CAFO.
- 17. Respondent certifies that as of the date of its execution of this CAFO, it is in compliance with all relevant requirements of EPCRA.
- 18. Respondent agrees to complete the Supplemental Environmental Project (SEP) set forth in this CAFO.
- 19. Compliance with the CAFO shall resolve the allegation of violations contained herein. This CAFO shall not otherwise affect any liability of Respondent to the United States other than as expressed herein. Neither EPA nor Complainant waives any right to bring an enforcement action against Respondent for violation of any federal or state statute, regulation or permit, to initiate an action for imminent and substantial endangerment, or to pursue criminal enforcement.
- 20. Complainant and Respondent agree to settle this matter by their execution of this CAFO. The parties agree that the settlement of this matter is in the public interest and that this CAFO is consistent with the applicable requirements of EPCRA.

#### IV. Final Order

- 21. Respondent shall pay a civil penalty of ONE THOUSAND THREE HUNDRED AND TEN DOLLARS (\$1,310) for the EPCRA violation. Payment shall be made within thirty (30) days of the effective date of this CAFO.
- 22. Respondent shall pay the penalty by forwarding a cashier's or certified check payable to the "Treasurer, United States of America," to the following address:

Mellon Client Service Center ATTN: Shift Supervisor, Room 0690 Lockbox 371099M 500 Ross Street Pittsburgh, PA 15262-0001

The check shall reference on its face the name and the Docket Number of the CAFO.

23. At the time of payment, Respondent shall send a separate copy of the check, and a written statement that payment has been made in accordance with this CAFO, to the following persons at the following addresses:

Regional Hearing Clerk U.S. EPA, Region 4 61 Forsyth Street, S.W. Atlanta, Georgia 30303

Erika L. Bolden
U.S. EPA, Region 4
Air, Pesticides & Toxics Management Division
61 Forsyth Street, S.W.
Atlanta, Georgia 30303

Saundi Wilson
U.S. EPA, Region 4
Office of Environmental Accountability
61 Forsyth Street, S.W.
Atlanta, Georgia 30303

- 24. Respondent shall undertake and complete, in accordance with the approved SEP in this matter, the following Emergency Planning and Preparedness SEP within 60 days of the effective date of this CAFO. Kellogg's Snacks shall expend a total of FOUR THOUSAND NINE HUNDRED AND THIRTEEN DOLLARS (\$4,913) and shall purchase and donate to the Charlotte Fire Department, Charlotte, North Carolina, the following equipment:
  - 2 Stokes Basket Junkin # 300CS
  - 4 Air Hose Scott # 30010-100
  - 3 Lockout Safety Kit
  - 4 Rescue Rope
- 25. Respondent agrees that EPA may inspect the facility at any time in order to confirm that the SEP is being undertaken in conformity with the representations made herein.
- 26. No later than thirty (30) calendar days after the completion of the project, Respondent shall submit to EPA a SEP Completion Report. The Report shall be sent to the EPCRA Enforcement Section, to the attention of Erika L. Bolden, at the address provided above. The Report shall include the following:
  - (a) an affidavit from an authorized company official, attesting that the SEP has been completed or explaining in detail any failure to complete it; and

(b) copies of appropriate documentation, including invoices and cancelled checks, showing a total amount of FOUR THOUSAND NINE HUNDRED AND THIRTEEN DOLLARS (\$4,913), or greater, was spent on the project described in paragraph 24;

Upon request, respondent shall send EPA any additional documentation requested by EPA.

- 27. Respondent certifies that, as of the date this CAFO is signed, it is not required to perform any part of the SEP by any federal, state or local law, regulation, permit or order, or by any agreement or grant. Respondent further certifies that, as of this date, it has not received and is not negotiating to receive, credit for any part of the SEP in any other enforcement action of any kind.
- 28. Any public statement, oral or written, by Respondent making any reference to the SEP shall include the following language:

"This project was undertaken in connection with the settlement of an enforcement action taken by the U.S. Environmental Protection Agency for a violation of Section 312 of the Emergency Planning and Community Right-to-Know Act of 1986."

- 29. If Respondent fails to timely and fully complete any part of the SEP, including failing to spend the minimum amount FOUR THOUSAND NINE HUNDRED AND THIRTEEN DOLLARS (\$4,913) for the SEP project described in paragraph 24, Respondent shall pay to the United States a stipulated penalty of the difference between \$4,913 and the amount spent for the project described in paragraph 24, except as follows:
  - (a) if the SEP was fully and timely completed, and Respondent expended at least 90 percent of the minimum amount required, Respondent shall not pay a stipulated penalty; or
  - (b) if the SEP was not fully and timely completed, but Respondent expended at least 90 percent of the minimum amount required, Respondent shall not pay a stipulated penalty if the Respondent has made a good faith effort to fully and timely complete the SEP.

For purposes of this paragraph, whether Respondent has fully and timely completed the SEP and whether Respondent made a good faith effort to do so shall be in the sole discretion of EPA.

- 30. If Respondent fails to timely submit a SEP Completion Report as required by this CAFO, Respondent shall pay to the United States a stipulated penalty of \$100 for each calendar day the report is late.
- 31. Respondent shall pay any stipulated penalties that accrue under this CAFO within 15 calendar days of the receipt by Respondent of written demand from EPA for such penalties. Such penalties shall be paid in accordance with the procedures set forth above for the payment of the civil penalty. If Respondent believes the demand for payment of any stipulated penalty is erroneous or contrary to law, Respondent may request a meeting with the Director, Air, Pesticides & Toxics Management Division.

- 32. For the purposes of state and federal income taxation, Respondent shall not be entitled, and agrees not to attempt, to claim a deduction for any civil penalty payment made pursuant to this CAFO and agrees not to claim any tax deduction for the cost of the SEP. Any attempt by Respondent to deduct any such payments shall constitute a violation of this CAFO.
- 33. Pursuant to 31 U.S.C. § 3717, EPA is entitled to assess interest and penalties on debts owed to the United States and a charge to cover the cost of processing and handling a delinquent claim. Interest will therefore begin to accrue on the civil penalty from the date of entry of the CAFO if the penalty is not paid by the date required. Interest will be assessed at the rate established by the Secretary of Treasury pursuant to 31 U.S.C. § 3717. A charge will be assessed to cover the costs of debt collection, including processing and handling costs and attorney fees. In addition, a penalty charge will be assessed on any portion of the debt that remains delinquent more than ninety (90) days after payment is due.
- 34. Complainant and Respondent shall bear their own costs and attorney fees in this matter.
  - 35. This CAFO shall be binding upon the Respondent, its successors, and assigns.
- 36. The following individual represents EPA in this matter and is authorized to receive service for EPA in this proceeding:

Caron B. Falconer
U.S. EPA, Region 4
Air, Pesticides & Toxics Management Division
61 Forsyth Street, S.W.
Atlanta, GA 30303
(404) 562-8451

37. Each undersigned representative of the parties to this CAFO certifies that he or she is fully authorized by the party represented to enter into this CAFO and legally bind that party to it.

## V. Effective Date

38. The effective date of this CAFO shall be the date on which the CAFO is filed with the Regional Hearing Clerk.

AGREED AND CONSENTED TO:

Kellogg's Snacks

By: Ketth WV

Plant Director

U.S. Environmental Protection Agency

Beverly H. Banister, Director

Air, Pesticides & Toxics Management Division

Region 4

APPROVED AND SO ORDERED this 24 day of 2pic, 2007.

Susan B. Schub

Regional Judicial Officer

### **CERTIFICATE OF SERVICE**

I hereby certify that I have this day served a true and correct copy of the foregoing

Consent Agreement and Final Order, in the Matter of Kellogg's Snacks

EPCRA-04-2007-2023(b), on the parties listed below in the manner indicated:

Caron B. Falconer U.S. EPA, Region 4 Air, Pesticides & Toxics Management Division 61 Forsyth Street Atlanta, GA 30303 (Via EPA's internal mail)

Alan Dion U.S. EPA, Region 4 61 Forsyth Street Atlanta, GA 30303 (Via EPA's internal mail)

Mr. Keith Downing Kellogg's Snacks 933 Louise Avenue Charlotte, NC 28107 (Certified Mail, Return Receipt Requested)

Date: 4-24-07

Patricia A. Bullock, Regional Hearing Clerk

United States Environmental Protection Agency, Region 4 Atlanta Federal Center 61 Forsyth Street, S.W. Atlanta, GA 30303 (404) 562-9511

# EPA ACCOUNTS RECEIVABLE CONTROL NUMBER FORM

TO BE COMPLETED BY THE ORIGINATI  (Attach a copy of the final order and transmitta	NG OFFICE	ondont/Recoonder*	, .
		. / /	Markon
This form was originated by:	Saund	d Wilson	on <u>4//8/0/</u>
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n the	AIGL		at (404) 562-95 <i>0</i> 4
/ (Off	fice)		(Telephone Number)
Non-SF Judicial Order/Consent Decree		Administrative O	rder/Consent Agreement
USAO COLLECTS		FMO COLLECT	S PAYMENT
·		1 1	- Cost Package required:
SF Judicial Order/Consent Decree DOJ COLLECTS		Sent with bill	
boj connecto		Not sent with bill	
Other Receivable			
		Oversight Billing	- Cost Package not required
This is an original debt		This is a modifica	tion
		<u> </u>	
PAYEE: Pellogis	\na ct	KS	
(Name of person and/or	r Company/M	unicipality making the payn	nent)
The Total Dollar Amount of the Receivable: \$	1310-		
(If installments, attach schedule	of amounts an	d respective due dates. See	Other side of this form.)
The Case Docket Number:	M SU	7 2022([)	
The Case Docket Number:	V7 001	) 1 2005(1)	
The Site Specific Superfund Account Number:			
The Designated Regional/Headquarters Program O	Officer		
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TO BE COMPLETED BY LOCAL EDIANCIAL I	MANACEME	MT OFFICE.	
TO BE COMPLETED BY LOCAL FINANCIAL I	MANAGEME	VI OFFICE:	•
The IFMS Accounts Receivable Control Number is	:	·	Date
If you have any questions, please call:	_ of the l	inancial Management Section	on at:
DISTRIBUTION:			
A. JUDICIAL ORDERS: Copies of this form with an at should be mailed to:	tached copy of t	he front page of the FINAL JU	DICIAL ORDER
	•	Origination Office (EAD)	
1. Debt Tracking Officer Environmental Enforcement Section	2. 3.	Originating Office (EAD) Designated Program Office	
Department of Justice RM 1647		_	
P.O. Box 7611, Benjamia Franklin Station Washington, D.C. 20044			
B. ADMINISTRATIVE ORDERS: Copies of this form	with an attache	d copy of the front page of the <i>i</i>	Administrative Order should be
	3.	Designated Program Office	
1. Originating Office 2. Regional Hearing Clerk	4.	Regional Counsel (EAD)	